



European  
Commission



# Natural Water Retention Measures

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Service contract n°07.0330/2013/659147/SER/ENV.C1



## *Individual NWRM* *Reduced stocking density*



Environment

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## **I. NWRM Description**

Livestock, particularly heavy species such as cattle, can have a number of damaging impacts on soil including compaction, destruction of soil structure (poaching) and loss of vegetation. These impacts can reduce infiltration of water into the soil, resulting in pooling and water logging with consequent impacts of denitrification and nitrous oxide emissions. Soil compaction will also increase the risk of run-off with consequent impacts on water quality and flood risks.

Reduced stocking density will limit soil compaction, thereby facilitating more rapid infiltration during precipitation events and potentially reducing peak flows and sediment runoff. There may also be issues due to management decisions which can increase risks due to livestock without changing stocking levels. For example increased out-wintering of cattle to avoid housing costs will exacerbate risks due to the increased vulnerability of soils during the winter months. The measure may be effectively achieved by moving grazing livestock from high risk areas or by increasing the use of housing. Whether the reduction in pressure is achieved through direct reductions in stocking density, movement from high risk areas or housing, there will be impacts on farm business in terms of direct or opportunity costs.

## **II. Illustration**



**Illustration 1: Grazing cattle with evidence of soil damage**

Source: © SRUC

### III. Geographic Applicability

| Land Use                       | Applicability | Evidence                                  |
|--------------------------------|---------------|-------------------------------------------|
| Artificial Surfaces            | No            | Not applicable                            |
| Agricultural Areas             | Yes           | Pastures, heterogeneous agricultural land |
| Forests and Semi-Natural Areas | No            | Not applicable                            |
| Wetlands                       | No            | Not applicable                            |

| Region                    | Applicability | Evidence                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|---------------------------|---------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Western Europe            | Yes           | <p>The measure can be applied in all regions where grazing livestock are present. However, the potential damage caused by high stocking density will also be related to other risk factors including soil types, climate and management practices (e.g. out-wintering).</p> <p>Figure 1 illustrates the density of grazing livestock across Europe. This tends to be higher in North-west Europe precipitation is also likely to be higher. Figure 2 illustrates the distribution of pasture across Europe, again indicating potentially higher risks in North-west Europe.</p> |
| Mediterranean             | Yes           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| Baltic Sea                | Yes           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| Eastern Europe and Danube | Yes           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |

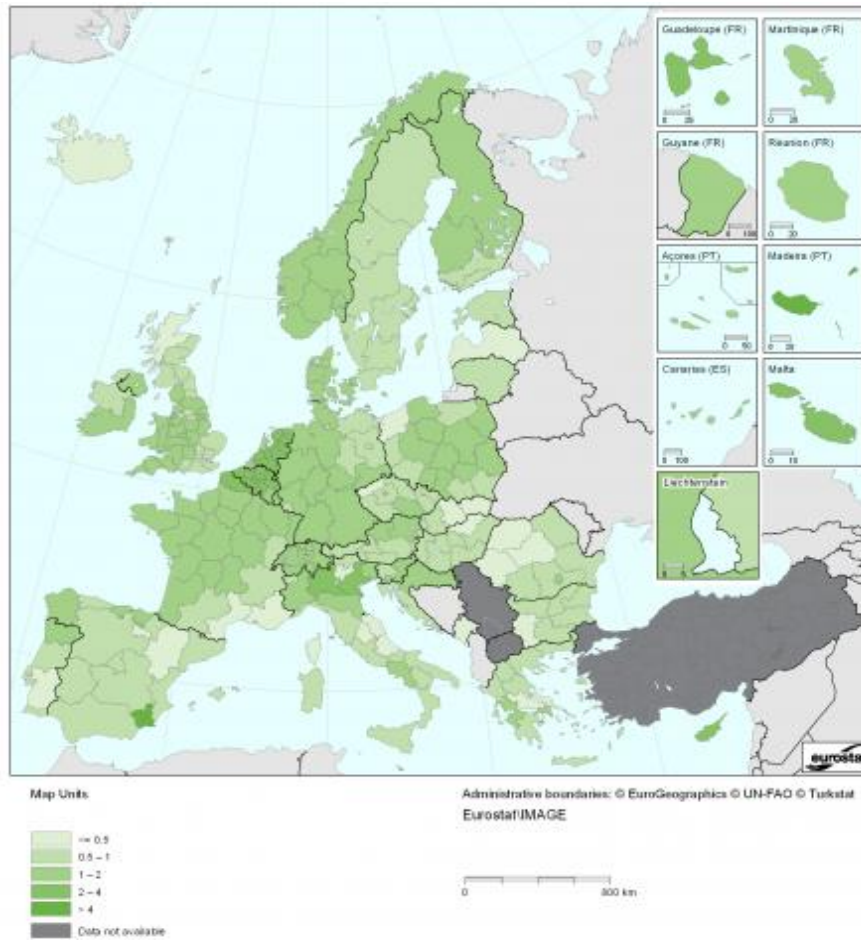


Illustration 2: Density of grazing livestock at NUTS2 level, 2010 (source, Eurostat [http://epp.eurostat.ec.europa.eu/statistics\\_explained/index.php/Agricultural\\_environmental\\_indicator\\_-\\_livestock\\_patterns#Livestock\\_densities](http://epp.eurostat.ec.europa.eu/statistics_explained/index.php/Agricultural_environmental_indicator_-_livestock_patterns#Livestock_densities))

## A12: Reduced stocking density

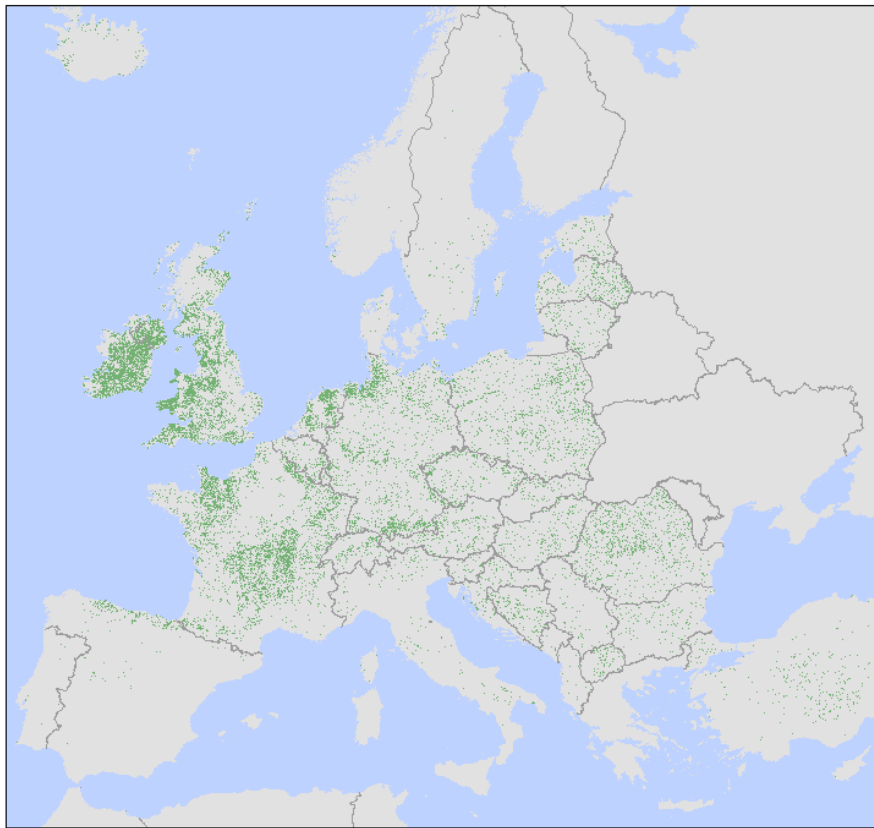


Illustration 3: Corine 2006 Land Cover – Pasture (Source: European Environment Agency, <http://www.eea.europa.eu/data-and-maps/data/clc-2006-vector-data-version-3>)

### IV. Scale

|                                       | 0-0.1km <sup>2</sup>                        | 0.1-1.0km <sup>2</sup> | 1-10km <sup>2</sup> | 10-100km <sup>2</sup> | 100-1000km <sup>2</sup> | >1000km <sup>2</sup> |
|---------------------------------------|---------------------------------------------|------------------------|---------------------|-----------------------|-------------------------|----------------------|
| Upstream Drainage Area/Catchment Area | ✓                                           | ✓                      |                     |                       |                         |                      |
| Evidence                              | This measure operates and field/farm scale. |                        |                     |                       |                         |                      |

## V. Biophysical Impacts

| Biophysical Impacts      |                                                   | Rating | Evidence                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|--------------------------|---------------------------------------------------|--------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Slowing & Storing Runoff | Store Runoff                                      | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                          | Slow Runoff                                       | High   | <p>Potential improvements in soil physical properties (compaction, bulk density) resulting from reduced livestock numbers could result in reduced run-off rates through both reduced surface flow (higher soil cover) and greater infiltration (Bilotta et al., 2007)</p> <p>Heathwaite et al (1989) found that livestock over grazing and trampling can reduce infiltration by 80%, whilst Heathwaite et al (1990) report that surface run-off can be doubled at field and hill slope scale.</p> |
|                          | Store River Water                                 | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                          | Slow River Water                                  | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Reducing Runoff          | Increase Evapotranspiration                       | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                          | Increase Infiltration and/or groundwater recharge | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                          | Increase soil water retention                     | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Reducing                 | Reduce pollutant sources                          | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                          | Intercept pollution pathways                      | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Soil Conservation        | Reduce erosion and/or sediment delivery           | Medium | <p>Increased vegetation cover resulting from reduced grazing pressure and improved soil structure would result in smaller areas of bare soil. Erosion risk would be reduced.</p> <p>Bilotta et al (2008) report that only at zero stocking rates were water courses found to have suspended solid concentrations in compliance with the EU Freshwater Fisheries Directive guidelines (25 mg/l).</p>                                                                                               |
|                          | Improve soils                                     | Medium | <p>Lower livestock numbers could result in reduced levels of poaching. IBERS and SRUC (2014) report poaching rates of 16 to 28% of sacrifice area on beef farms at stocking rates between 2.4 to 6.4 head/ha. Dairy farms had higher poaching levels, 32 to 38%, but for slightly higher stocking densities. These impacts were noted around feeders.</p>                                                                                                                                         |

## A12: Reduced stocking density

|                    |                                      |      |  |
|--------------------|--------------------------------------|------|--|
| Creating Habitat   | Create aquatic habitat               | None |  |
|                    | Create riparian habitat              | None |  |
|                    | Create terrestrial habitat           | None |  |
| Climate Alteration | Enhance precipitation                | None |  |
|                    | Reduce peak temperature              | None |  |
|                    | Absorb and/or retain CO <sub>2</sub> | None |  |

## VI. Ecosystem Services Benefits

| Ecosystem Services         |                                          | Rating   | Evidence                                                                                                                                                                                                                                                                            |
|----------------------------|------------------------------------------|----------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Provisioning               | Food production                          | Negative | Reduced stocking densities would directly reduce the output from fields where the measure has been implemented. However, this might be offset at the broader farm level through increased use of housing. This extent of this impact will be related to other management decisions. |
|                            | Water Storage                            | None     |                                                                                                                                                                                                                                                                                     |
|                            | Fish stocks and recruiting               | None     |                                                                                                                                                                                                                                                                                     |
|                            | Natural biomass production               | None     |                                                                                                                                                                                                                                                                                     |
| Regulatory and Maintenance | Biodiversity preservation                | None     |                                                                                                                                                                                                                                                                                     |
|                            | Climate change adaptation and mitigation | None     |                                                                                                                                                                                                                                                                                     |
|                            | Groundwater / aquifer recharge           | Low      | Reduction in soil poaching may increase the infiltration of water into the soil. Heathwaite et al (1989) found that livestock over grazing and trampling can reduce infiltration by 80%.                                                                                            |
|                            | Flood risk reduction                     | Medium   | Reductions in surface run-off and increased infiltration may reduce flood risk.<br>Lane (2003) suggests a link between increasing stocking density of sheep during the 1970s and 1980s in the Yorkshire Dales (England) and increasing frequency and severity of flood events       |



|          |                            |        |                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|----------|----------------------------|--------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|          |                            |        | affecting downstream areas such as the city of York. However, there is a lack of specific evidence on the impact of livestock due to the range of contributing land uses across the relevant catchments (Holman et al., 2002)                                                                                                                                                                                                             |
|          | Erosion / sediment control | Medium | Increased vegetation cover resulting from reduced grazing pressure and improved soil structure would result in smaller areas of bare soil. Erosion risk would be reduced.                                                                                                                                                                                                                                                                 |
|          | Filtration of pollutants   | Medium | Pollutants loads may be both reduced due to reduced livestock numbers and filtration increased due to both greater vegetation and infiltration.<br>Bilotta et al (2008) report an increase in sediment related water quality issues with increases in stocking density, implying that these would be mitigated by reduced stocking density. However, residual phosphorus in soils continued to be released even at zero stocking density. |
| Cultural | Recreational opportunities | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|          | Aesthetic / cultural value | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Abiotic  | Navigation                 | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|          | Geological resources       | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|          | Energy production          | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                           |

## VII. Policy Objectives

| Policy Objective                  |                                                         | Rating | Evidence                                                                                                       |
|-----------------------------------|---------------------------------------------------------|--------|----------------------------------------------------------------------------------------------------------------|
| <b>Water Framework Directive</b>  |                                                         |        |                                                                                                                |
| Achieve Good Surface Water Status | Improving status of biological quality elements         | None   |                                                                                                                |
|                                   | Improving status of physico-chemical quality elements   | None   |                                                                                                                |
|                                   | Improving status of hydromorphological quality elements | Medium | Reducing stocking density can contribute to this aim through reductions in soil erosion and sediment delivery. |
|                                   | Improving chemical status and priority substances       | None   |                                                                                                                |

## A12: Reduced stocking density

|                                      |                                                                       |        |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|--------------------------------------|-----------------------------------------------------------------------|--------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Achieve Good GW Status               | Improved quantitative status                                          | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|                                      | Improved chemical status                                              | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Prevent Deterioration                | Prevent surface water status deterioration                            | Medium | Reduced stocking density can contribute to this aim by reducing both overall pollutant loads and increasing filtration of those pollutants.                                                                                                                                                                                                                                                                                                           |
|                                      | Prevent groundwater status deterioration                              | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Floods Directive</b>              |                                                                       |        |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|                                      | Take adequate and co-ordinated measures to reduce flood risks         | Medium | Catchment level changes in livestock management together with other agricultural measures is likely to be necessary to impact on flood risks                                                                                                                                                                                                                                                                                                          |
| <b>Habitats and Birds Directives</b> |                                                                       |        |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|                                      | Protection of Important Habitats                                      | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>2020 Biodiversity Strategy</b>    |                                                                       |        |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|                                      | Better protection for ecosystems and more use of Green Infrastructure | Medium | Reduced stocking density contributes to this objective through the reductions in soil erosion and consequent sediment delivery.                                                                                                                                                                                                                                                                                                                       |
|                                      | More sustainable agriculture and forestry                             | Low    | Reduced stocking density can improve sustainability particularly with respect to soil quality. However, if the viability of livestock production in marginal areas is reduced as a result there may be a risk of land abandonment with negative environmental impacts. Alternatively changes in management to offset reduced stocking rates on pastures (e.g. more housing) may result in greater intensification. These outcomes may vary spatially. |
|                                      | Better management of fish stocks                                      | None   |                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|                                      | Prevention of biodiversity loss                                       | Low    | Reduced stocking density may reduce pressure on biodiversity. However, outcomes such as land abandonment or more displaced but more intensive production may present risks to traditional biodiversity.                                                                                                                                                                                                                                               |

## VIII. Design Guidance

| Design Parameters             | Evidence                                                                                                                      |
|-------------------------------|-------------------------------------------------------------------------------------------------------------------------------|
| Dimensions                    |                                                                                                                               |
| Space required                |                                                                                                                               |
| Location                      |                                                                                                                               |
| Site and slope stability      |                                                                                                                               |
| Soils and groundwater         |                                                                                                                               |
| Pre-treatment requirements    |                                                                                                                               |
| Synergies with Other Measures | Can be combined with measures on Meadows and Pastures and Controlled traffic farming (to reduce soil compaction on pastures). |

## IX. Cost

| Cost Category            | Cost Range | Evidence                                                                                                                                                                                                                                                                                                                |
|--------------------------|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Land Acquisition         | 0          | Not required                                                                                                                                                                                                                                                                                                            |
| Investigations & Studies | 0          | Not required                                                                                                                                                                                                                                                                                                            |
| Capital Costs            | 0          | No direct capital costs. But If reductions in stocking density are offset by increased housing then capital costs may be incurred. For cattle these might range from €860 to €2500 per head for a straw bedded solid floor house depending on space provision per animal (slurry and feed storage would be additional). |
| Maintenance Costs        | 0          | No direct maintenance costs. As with capital costs these would be indirect and depend on the management changes in response to reduced stocking density on pastures.                                                                                                                                                    |
| Additional Costs         | 0          | There would be a direct opportunity cost from reduced output. However, this may be offset by management changes which could involve either less intensive production, or greater intensity elsewhere on the farm.                                                                                                       |

Values in £ converted at £1 = €1.20

## **X. Governance and Implementation**

| Requirement | Evidence |
|-------------|----------|
|             |          |

## **XI. Incentives supporting the financing of the NWRM**

| Type                                 | Evidence                                                                                                                                                                                                                                                     |
|--------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Rural development programme payments | Grazing management including the removal of livestock at sensitive times (assuming impacts are not increased elsewhere) was included in the 2007-13 Rural Development Programme. Payments across the EU averaged €168/ha with a range from €2/ha to €450/ha. |

## **XII. References**

| References                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
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